2024
Louisiana
Higher Education
Fiscal Summit

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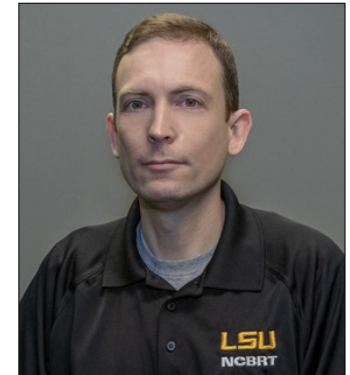COUNTER-TERRORIST EDUCATION

NCBRT

Jerry Monier
Associate Director
Research & Development

Sarah Proctor
Assistant Director
Research & Development

Sean LaBorde
Project Development
Coordinator

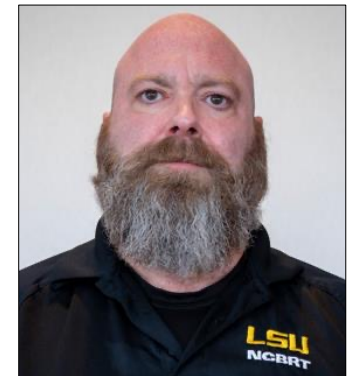**Joshua Howard**
Curriculum Specialist

Peter Osterrieder
Instructor

Mark Richards
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Bart Thompson
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Jeff Holcomb
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Bruce Quinn
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Project Team

Kenneth Allen

Randy Benton

Richard Clark

- **Kenneth Allen**
  - Director of Emergency Management, University of Florida
- **Randy Benton**
  - Lieutenant (retired), Shreveport (LA) Police Department
- **Richard Clark**
  - Emergency Manager, Bernalillo County (NM) Office of Homeland Security and Emergency Management
- **Donald Goodman**
  - Chief of Police (retired), Radford (VA) Police Department
- **Jeffrey Holcomb**
  - Captain (retired), University of Florida Police Department
- **Mark Holley**
  - Assistant Chief (retired), Shreveport (LA) Police Department

Donald Goodman

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Project Team

Dr. JD Hoyle

Dr. Carla Huston

Jerry Monier

Peter Osterrieder

Michael Parkinson

- **Dr. Jamechia "JD" Hoyle**
  - Senior Consultant/Public Health Epidemiology Specialist, LMI

- **Dr. Carla Huston**
  - Professor and Beef Extension Veterinarian, Mississippi State University

- **Jerry Monier**
  - Associate Director for Research & Development, NCBRT/ACE (Project Lead)

- **Peter Osterrieder**
  - University of Central Florida Police Department

- **Michael Parkinson**
  - Clery Act Compliance Coordinator, Saint Louis University

Project Team

Joel Pattison

Bruce Quinn

Daniel Redmond

Mark Richards

Bart Thompson

- **Joel Pattison**
  - Lieutenant (retired), Baton Rouge (LA) Police Department

- **Bruce Quinn**
  - Second-in-command, State of Rhode Island Bomb Squad

- **Daniel Redmond**
  - Detective (retired), Buffalo (NY) Police Department

- **Mark Richards**
  - Captain (retired), Louisiana State Police; Criminal Justice Program Coordinator, Louisiana State University at Eunice (Team Lead)

- **Bart Thompson**
  - Chief of Police (retired), Louisiana State University at Baton Rouge; Baton Rouge Police Department (retired) (Team Lead)
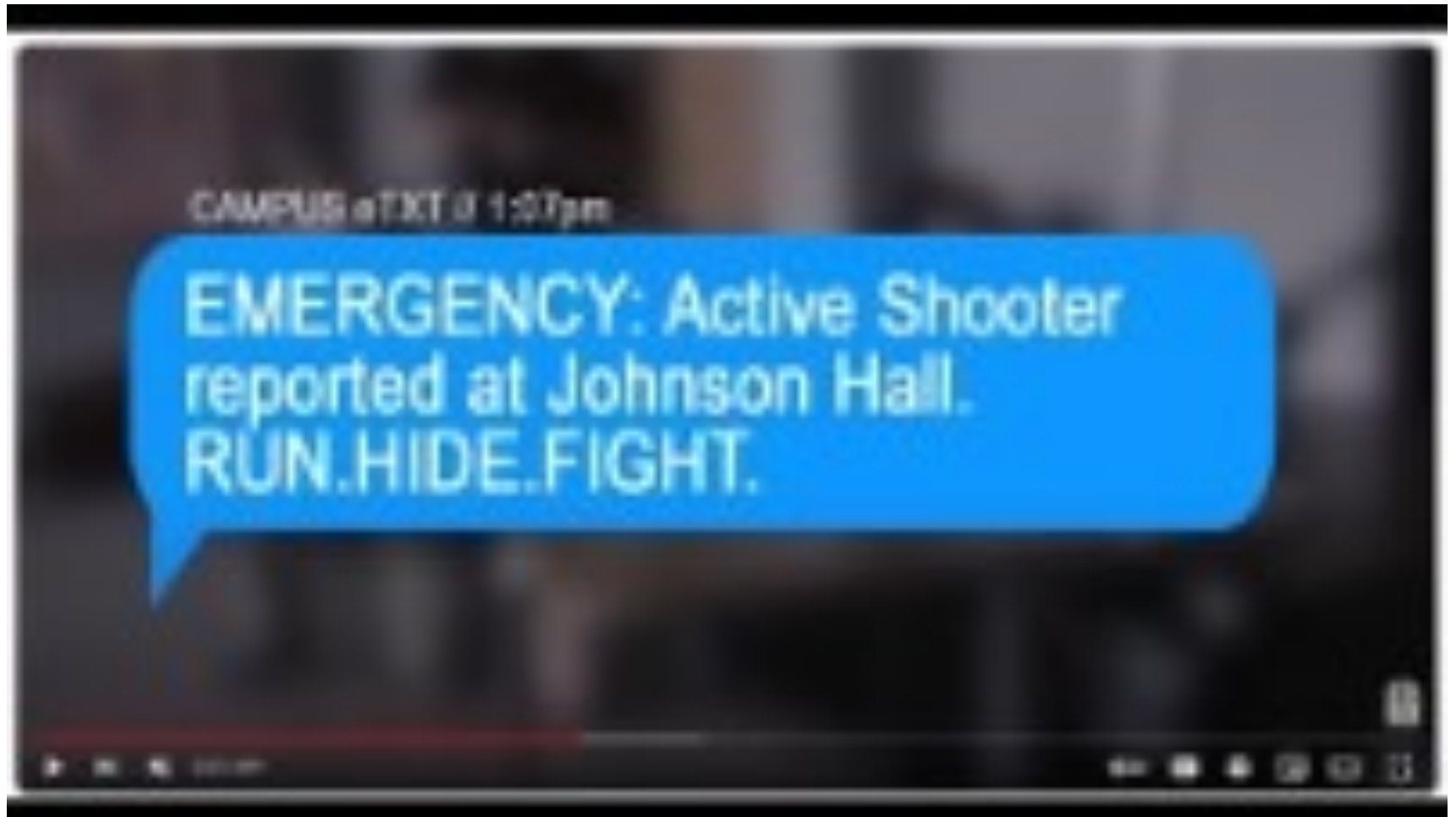
Run.
Hide.
Fight.

Project Overview

- **2023 Regular Legislative Session**
  - BoR funded to assess and improve vulnerabilities and campus security at IHEs

- **Agreement between BoR and LSU NCBRT in FY23/24**
  - Identify LSU NCBRT subject matter experts to form assessment team
  - Develop BoR Vulnerability and Site Security Assessment Tool
  - Conduct IHE assessments
  - Draft assessment reports and executive summaries
  - Provide technical assistance

Assessment Approach and Methodology

Best practices in:

- Emergency management
- Building design and code
- School safety
- Law enforcement

Document review

On-Site Assessment

BoR Vulnerability and Site Security Assessment Tool

Components

- Institutional Profile and Assessment
- Hazard/Threat Assessment
- Lighting Assessment
- Building Profile and Assessment

Consolidates assessment types:

- Site
- Climate
- Threat
- Capacity

Institutional Assessments Completed

- Delgado Community College-New Orleans
- Southern University New Orleans
- Baton Rouge Community College-Baton Rouge
- Northwestern State University-Natchitoches
- Louisiana Tech-Ruston
- LSU Shreveport
- Southern University-Shreveport
- Northwest Louisiana Technical Community College-Minden
- Bossier Community College-Bossier City
- SOWELA Technical Community College-Lake Charles
- McNeese State University-Lake Charles
- South Louisiana Community College-Lafayette
- Louisiana Delta Community College-Monroe
- Northshore Technical Community College-Lacombe
- River Parishes Community College-Gonzales
- LSU Alexandria-Alexandria
- Central Louisiana Technical College-Alexandria
- LSU Eunice-Eunice
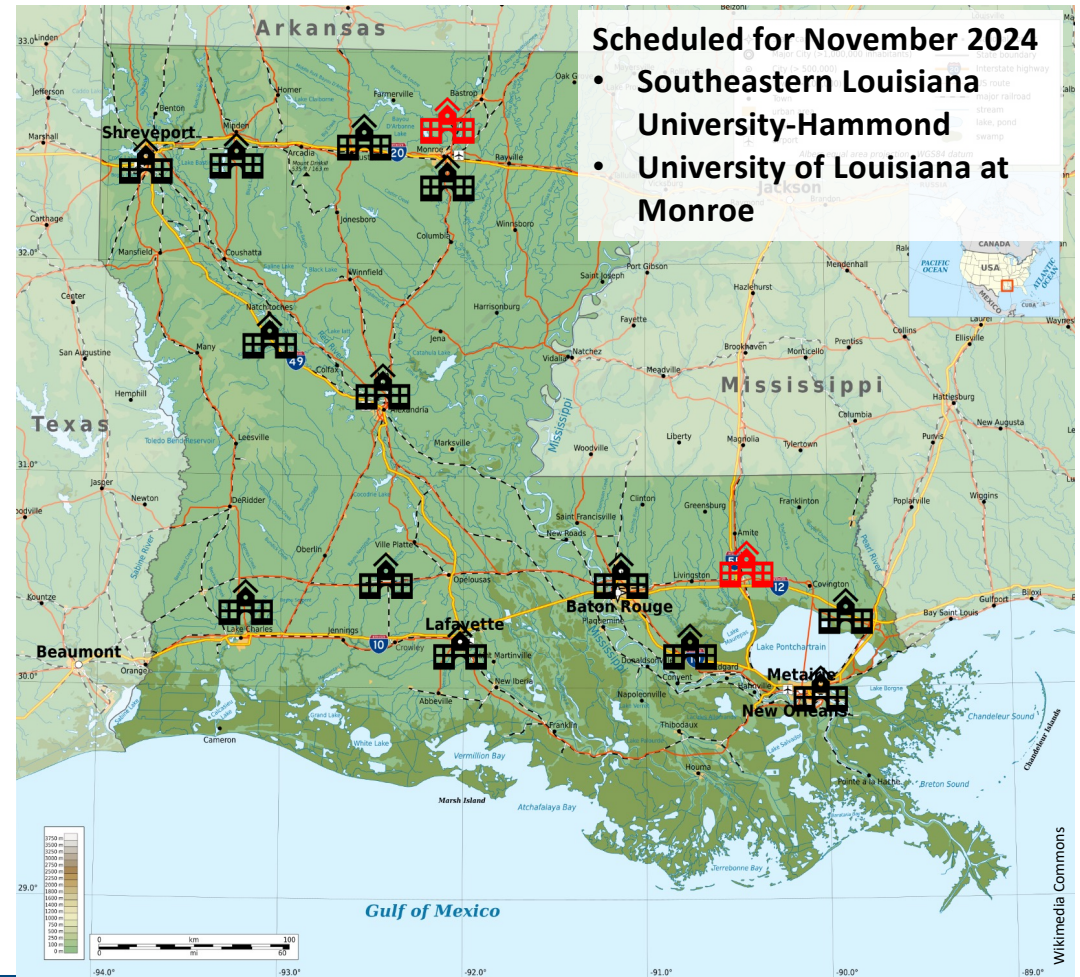
Scheduled for November 2024
- **Southeastern Louisiana University-Hammond**
- **University of Louisiana at Monroe**

Southern University System	University of Louisiana System	Louisiana Community & Technical Colleges System	Louisiana State University System

TO DATE... 19 INSTITUTIONS | 72 CAMPUSES | 247 INTERVIEWS | 362 BUILDINGS

2 institutions	3 institutions	10 institutions	4 institutions
23 buildings	135 buildings	150 buildings	54 buildings

Buildings Assessed by Type

39% (159) Classrooms/ Lecture Halls

15% (61) Laboratories, Science, or Engineering Facilities

15% (61) Other

6% (26) Athletics

6% (25) Visual and/or Performance Arts

4% (18) Administration

4% (17) Residential Life

3% (11) Student Health Center/ Medical Clinic

2% (10) Physical Plant

2% (9) Portable/ Modular

2% (8) Student Center
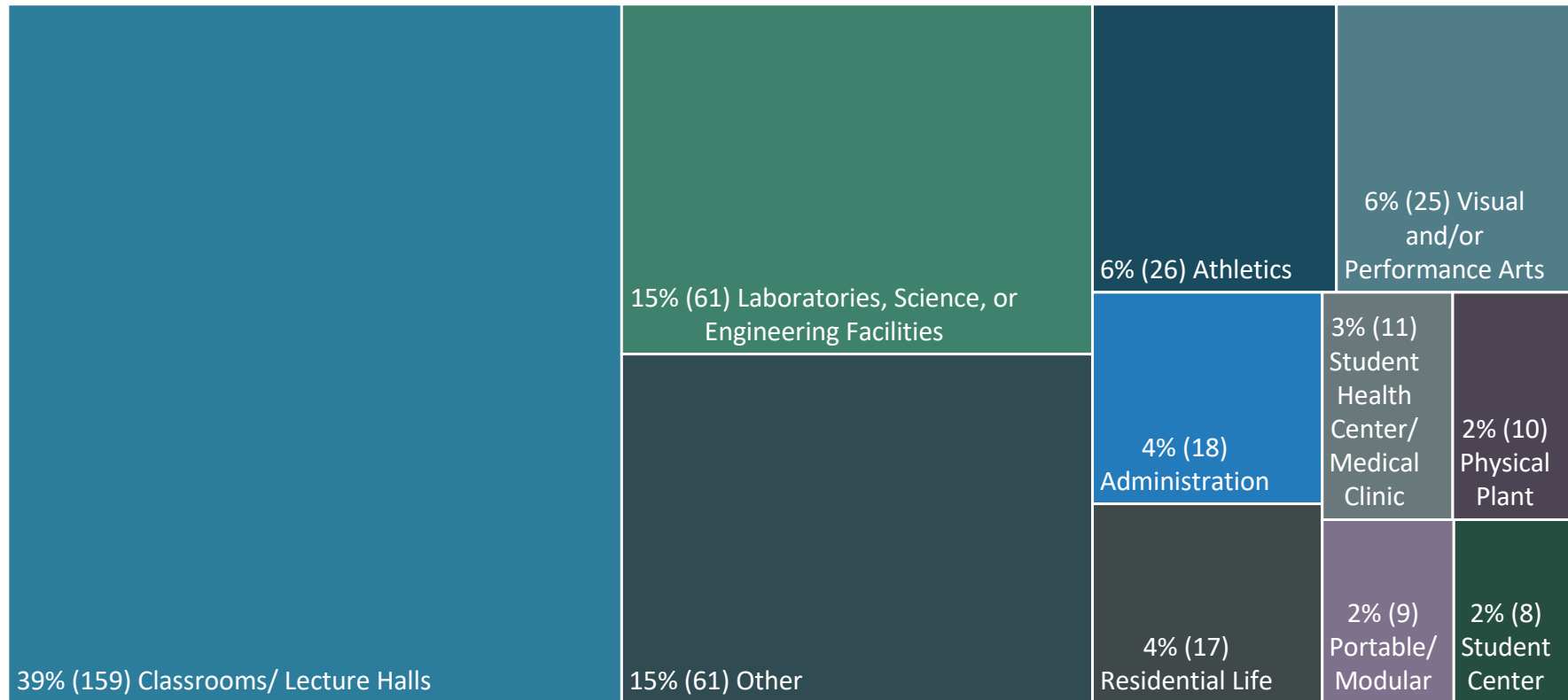
General Observations and Recommendations

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What is going well?

- Campus Police/Campus security presence and responsiveness
- Cleanliness of campuses and buildings
- Landscaping
- Lighting
- General feeling of personal safety and security on campus
- Commitment to safety and security and the assessment process

Most Common Recommendations

1. Training – 100%
2. Access Control – 89%
3. Cameras – 74%
   - Establish Camera Policy Group – 37%
   - Add Cameras or Grant Additional Access – 37%
4. EOPs and BEAPs – 68%
   - Develop EOPs and BEAPs – 26%
   - Maintain/Revise EOPs and BEAPs – 42%
5. Deterrence Strategy – 68%
6. Campus Police – 58%
   - Establish Campus Police Department – 42%
   - Expand Campus Police Department – 16%

Other Notable Recommendations

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1. Behavioral Intervention Teams – 48%
    * Establish BIT– 37%
    * Revise BIT – 11%
2. 911 System Addressing– 42% Emergency Notifications – 42%
3. Physical Protection Measures – 33%

Institution	Training	Emergency Notifications / Safety App	Access Control	Camera Policy Group	Camera Access / Addition	EM Group / EM Strategy / Safety Committee
Delgado Community College	●	●	●		●	●
Baton Rouge Community College	●		●		●	●
Bossier Parish Community College	●		●	●		
SOWELA Technical Community College	●	◆	●		◆	
Northshore Technical Community College	●	◆	●	●		
River Parishes Community College	●	◆	●	●		
Louisiana Delta Community College	●		●	●		
South Louisiana Community College	●	●		◆	◆	●
Central Louisiana Technical Community College	●					●
Northwest La. Technical Community College	●		◆		●	
Northwestern State University	●		●			●
Louisiana Tech University	●		●			●
McNeese State University	●	◆	◆	◆		◆
Southern University @ New Orleans	●	●	●			
Southern University @ Shreveport	●	●	●		●	●
Louisiana State University @ Shreveport	●		●		●	
LSU Health Sciences Center @ Shreveport	●		●			
Louisiana State University @ Alexandria	●		●	◆		
Louisiana State University @ Eunice	●		●		◆	◆

● denotes primary recommendation   ◆ denotes secondary recommendation

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Institution	Policy and Procedure Group	EOP/BEAP Development	EOP/BEAP Maintenance/Review	Network Capacity / Security	Emergency Supplies	Response Vehicle
Delgado Community College			♦	♦	♦	
Baton Rouge Community College						
Bossier Parish Community College			●		♦	♦
SOWELA Technical Community College			●			
Northshore Technical Community College			●			
River Parishes Community College			●			
Louisiana Delta Community College		●				
South Louisiana Community College		●				
Central Louisiana Technical Community College						
Northwest La. Technical Community College		●				
Northwestern State University	♦		♦		♦	
Louisiana Tech University						
McNeese State University		●				
Southern University @ New Orleans					♦	
Southern University @ Shreveport			♦			
Louisiana State University @ Shreveport						
LSU Health Sciences Center @ Shreveport		●				
Louisiana State University @ Alexandria			●			
Louisiana State University @ Eunice		●				

● denotes primary recommendation   ♦ denotes secondary recommendation

Institution	Campus Police-Establish	Campus Police-Expand	Deterrence Strategy	911 Addressing	BIT-Establish	BIT-Revise
Delgado Community College						
Baton Rouge Community College				♦		
Bossier Parish Community College			♦	●		
SOWELA Technical Community College	●		♦			
Northshore Technical Community College	●		♦	♦	♦	
River Parishes Community College	●		♦	♦		♦
Louisiana Delta Community College		●	♦	♦		♦
South Louisiana Community College					♦	
Central Louisiana Technical Community College	●		♦		●	
Northwest La. Technical Community College			♦		●	
Northwestern State University			●			
Louisiana Tech University			♦			
McNeese State University			♦		●	
Southern University @ New Orleans		♦	●	♦		
Southern University @ Shreveport			♦	♦		
Louisiana State University @ Shreveport				●		
LSU Health Sciences Center @ Shreveport			♦		●	
Louisiana State University @ Alexandria			♦		●	
Louisiana State University @ Eunice		●			♦	

● denotes primary recommendation   ♦ denotes secondary recommendation

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Institution	EAP Development	Building Emergency Systems	Lighting	Physical Protection Measures	Fire Safety	Lab Protocols
Delgado Community College						
Baton Rouge Community College				●		
Bossier Parish Community College				●		
SOWELA Technical Community College				◆		
Northshore Technical Community College		◆				
River Parishes Community College						
Louisiana Delta Community College		◆				
South Louisiana Community College						
Central Louisiana Technical Community College		◆				
Northwest La. Technical Community College		●	◆			
Northwestern State University				●		
Louisiana Tech University	●					
McNeese State University			●			◆ ◆
Southern University @ New Orleans						
Southern University @ Shreveport				◆		
Louisiana State University @ Shreveport				●	◆	◆
LSU Health Sciences Center @ Shreveport		◆				
Louisiana State University @ Alexandria			◆			
Louisiana State University @ Eunice			◆			

● denotes primary recommendation   ◆ denotes secondary recommendation

Slide 18

Institution	Student Housing Protocols	ADA Compliance	Call Boxes	Anonymous Reporting	Building Maintenance	Parking Infrastructure / Ped Safety	Mental Health Services
Delgado Community College							
Baton Rouge Community College		♦	♦		♦		
Bossier Parish Community College							
SOWELA Technical Community College							
Northshore Technical Community College							
River Parishes Community College							
Louisiana Delta Community College							
South Louisiana Community College				♦			
Central Louisiana Technical Community College				♦			
Northwest La. Technical Community College							
Northwestern State University							
Louisiana Tech University		♦			♦		
McNeese State University							●
Southern University @ New Orleans	●		♦		♦		
Southern University @ Shreveport							
Louisiana State University @ Shreveport	♦	♦					
LSU Health Sciences Center @ Shreveport		♦				●	
Louisiana State University @ Alexandria							
Louisiana State University @ Eunice							

● denotes primary recommendation   ♦ denotes secondary recommendation

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South Louisiana Community College

Emergency Management and General Policy Recommendations

- Emergency Operations Plans (EOPs)
  - Risk Assessment
  - Plan Framework: Basic Plan, Functional Annexes, and Hazard/Threat-Specific Annexes
  - Training and Exercise
- Building Emergency Action Plans (BEAPs)
  - What to do during an emergency or function (evacuation, lockdown, shelter-in-place, assembly)
  - Roles and responsibilities (Building Manager/Coordinator, communications, access and functional needs)
  - Emergency contacts and communications plan
  - Location of response supplies and equipment (fire extinguishers, first aid, AEDs)
  - Training and exercise
  - Contingency planning (power failure, communications failure, structural damage)

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Emergency Management and General Policy Recommendations

- Camera Policy Group
  - Strategic approach to policy, access permissions, new technology, placement, and funding
  - Multidisciplinary
- Behavioral Intervention Team (BIT)
  - Clear mission and scope: identify, assess, and manage concerning behaviors
  - Multidisciplinary
  - Proper training and skill development (awareness, legal, and ethical)
  - Structured processes (referral and reporting)
  - Standardized assessment, referral, reporting, documentation, and record-keeping
 - Internal and external communication and coordination

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Emergency Management and General Policy Recommendations

- Campus Police (certified) vs. Campus Security (uncertified)
  - Enhanced safety and security
    - Recognition, response, deterrence, detain and arrest powers
  - Specialized training
    - Crisis management, emergency preparedness, and campus culture
  - Compliance with legal, ethical, and professional standards
    - Legal aspects of LE, constitutional rights, standard of accountability
  - Contributions to the campus community
    - Community policing, liaison to external stakeholders, conduct training for faculty, staff, and students

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Law Enforcement and Security Observations

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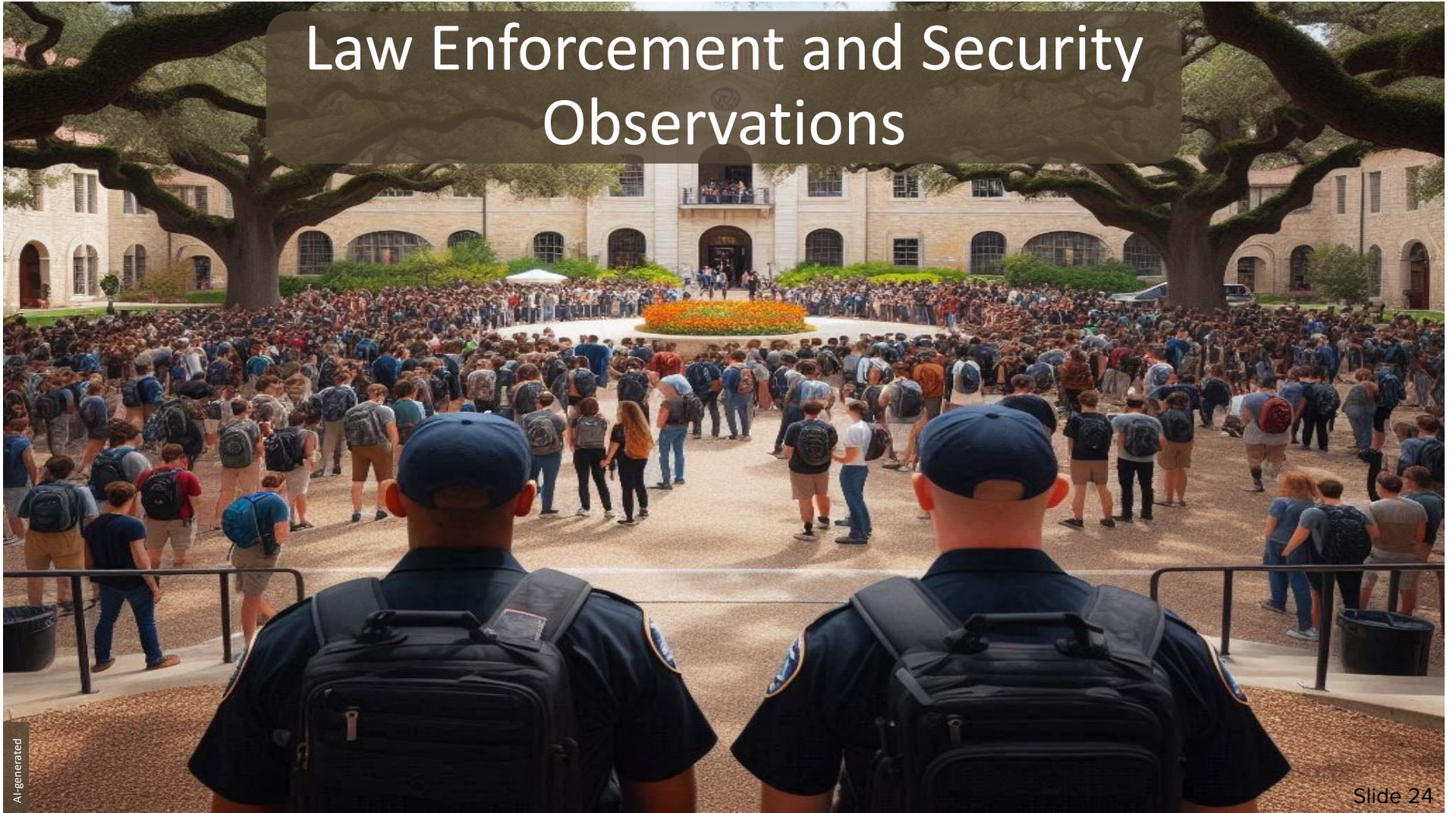
Personnel

Current numbers

Pay incentives

Recruiting

Partnership

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Campus Safety Communications: A Clery Act Requirement

Safety Concern

- Emergency notifications need to be immediate upon confirmation of a threat.

- Who has authority to initiate?

- How are these notifications distributed?

- Timely warnings need to be distributed on cases that are not emergent yet pose an ongoing threat to the community.

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Financial Concern

- 2024 max fine PER VIOLATION is $69,733.

- 2008 Eastern Michigan University fined $350,000.

- 2016 Penn State University fined $2.35 million.

- 2019 Michigan State University fined $4.5 million.

- 2024 Liberty University fined $14 million.

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Signage

A "firearm-free zone" is an area inclusive of any school campus and within one thousand feet of any such school campus, and within a school bus, wherein the possession of firearms is prohibited, except as explicitly outlined in Subsection B of this Section and R.S. 14:95.2(C).
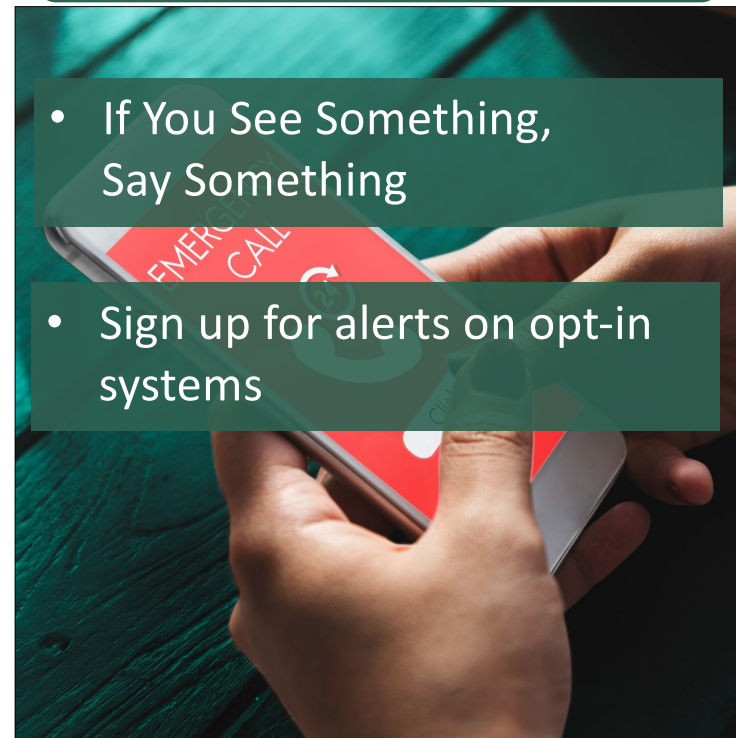

Firearm-Free Zone

FIREARM-FREE

CAMPUS ZONE

PURSUANT TO LRS 14:95.6

VIOLATIONS ARE SUBJECT TO INCREASED PENALTIES

LSU PD

Camera Surveillance

Wikimedia Commons

Campus Safety: A Shared Responsibility

Law Enforcement

- High visibility
  - Foot patrols
  - SCOPE/Greek SCOPE

- Regular safety communications
  - Stall Stories
  - Social media

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Community Members

- If You See Something, Say Something

- Sign up for alerts on opt-in systems

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Mental Health

- Police interaction
- CARE/BIT team
- Threat assessment team
- Anonymous report

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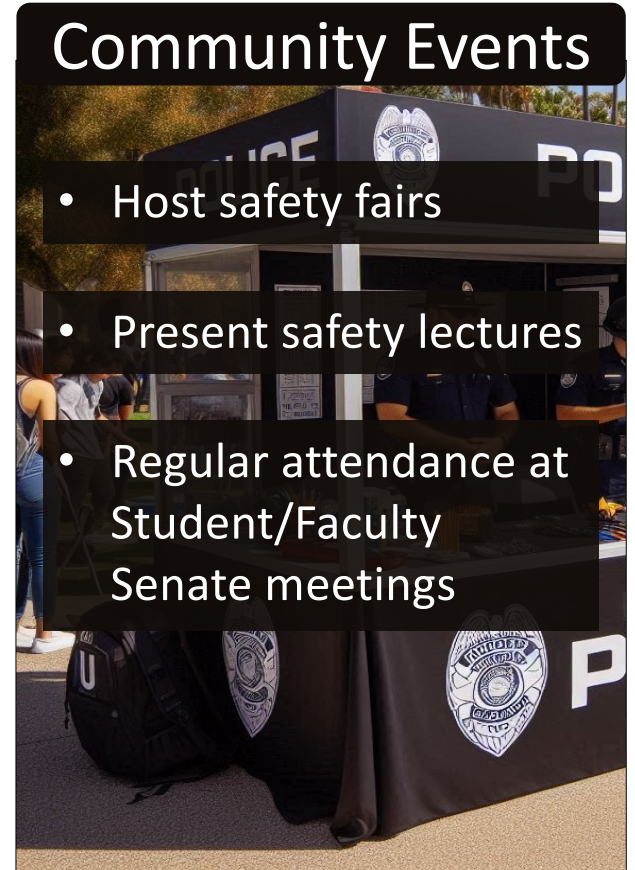# Campus Safety: Maintaining or Increasing Credibility

Social Media

- Develop/increase the use of social media as an information-sharing outlet.

Wikimedia Commons

Community Events

- Host safety fairs

- Present safety lectures

- Regular attendance at Student/Faculty Senate meetings

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Campus Safety Through Training

Cabinet/Dean/Director-level Staff

- *Campus Emergencies: Prevention, Response, and Recovery*

All staff, students, and faculty

- *Surviving an Active Threat: Run. Hide. Fight.*
- *Active Threats on Campuses: Protective Measures and Response*
- *Site Protection through Observational Techniques*

University of Central Florida

All Images: Wikimedia Commons

Moving Forward

- Technical Assistance
- Training
- Regional Workshops
- Exercise Design and Implementation

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